Independent Auditor's Report and Financial Statements September 30, 2017



September 30, 2017

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### **Independent Auditor's Report**

Galveston County United Board of Health Coastal Health & Wellness Governing Board Galveston County Health District Texas City, Texas

### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities and each major fund of Galveston County Health District (the District), as of and for the year ended September 30, 2017, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### Auditor's Responsibility

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.



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We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

#### **Opinion**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and each major fund of Galveston County Health District as of September 30, 2017, and the respective changes in financial position thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Other Matters**

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison, and pension information as listed in the table of contents be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Supplementary Information

Our audit was conducted for the purpose of forming an opinion on the financial statements that collectively comprise the District's basic financial statements. The other supplementary information, as listed in the table of contents, is presented for purposes of additional analysis and is not a required part of the basic financial statements.

The other supplementary information, as listed in the table of contents, is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the other supplementary information is fairly stated in all material respects in relation to the basic financial statements as a whole.

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The supplementary information for the years ended September 30, 2016 and 2015, was audited by other auditors whose report dated March 31, 2017, expressed an unmodified opinion on such information in relation to the basic financial statements for the year ended September 30, 2016, taken as a whole.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated March 12, 2018, on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

BKD,LLP

Houston, Texas March 12, 2018

### Galveston County Health District Management's Discussion and Analysis September 30, 2017

### **Introduction**

The following discussion and analysis of the financial performance of Galveston County Health District (the District) provides an overview of the District's financial activities for the year ended September 30, 2017. Readers should consider the information presented here in conjunction with the District's financial statements that follow this section.

### **Financial Highlights**

- Total assets and deferred outflows of resources of the District exceeded total liabilities and deferred inflows of resources at the close of 2017 by \$17.8 million.
- Of this amount, \$1.6 million represents the District's net investment in capital assets; \$1.8 million is restricted for net pension asset and there is an unrestricted net surplus of \$14.4 million.
- The District had total cash and investments of \$13.1 million as of September 30, 2017, an increase of \$661 thousand from September 30, 2016.
- The District had expenses net of program revenue of \$5.8 million and general revenues of \$7.8 million.
- The District reported an increase in total net position of \$2.0 million (12 percent) in 2017.
- As of the close of the current fiscal year, the District's governmental funds reported an ending fund balance of \$14.5 million.
- The General Fund reported a fund balance of \$4.3 million at the end of the current year. The unassigned fund balance for the General Fund was \$163 thousand, or 2 percent, of total General Fund expenditures. There was a \$387 thousand increase in the total fund balance for the General Fund from September 30, 2017.

### **Overview of the Financial Statements**

This discussion and analysis is intended to serve as an introduction to the District's basic financial statements, which are comprised of three components: 1) government-wide financial statements, 2) fund financial statements 3) notes to the financial statements and, 4) required supplementary information which includes this management's discussion and analysis, budget to actual reports, and information regarding the District's pension plan. In addition to the basic financial statements, this report also contains other supplementary information as listed in the table of contents.

### Government-wide Financial Statements

The government-wide financial statements are designed to provide readers with a broad overview of the District's finances, in a manner similar to that of a private-sector business.

### Statement of Net Position

The statement of net position presents information on all of the District's assets and liabilities, with the difference reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the District is improving or deteriorating.

### Statement of Activities

The statement of activities presents information showing how the government's net position changed during the year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of the cash flows. Thus, revenue and expenses reported in this statement for some items will only result in cash flows in future periods, *e.g.*, earned but unused vacation leave.

The government-wide financial statements present functions of the District that are provided from funding sources (*governmental activities*). The government-wide financial statements can be found on Pages 11-12 of this report.

### Fund Financial Statements

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The District, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the District consist solely of governmental funds (*the General Fund and Special Revenue Funds*).

### Governmental Funds

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on the near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental funds balance sheet and the governmental funds statement of revenues, expenditures and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The basic governmental fund financial statements can be found on Pages 13-16 of this report.

### Notes to the Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on Pages 17-36 of this report.

#### Other Supplementary Information

In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information concerning the District's general fund, Coastal Health & Wellness Fund (CHW) and the Galveston Area Ambulance Authority Fund (GAAA) budgets and the District's progress in funding its obligation to provide pension benefits to its employees. Required supplementary information can be found on Page 37 of this report.

#### Government-wide Financial Analysis

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. The District's assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$17.8 million at September 30, 2017.

							Total
		2017		2016	-	ollar nange	Percentage Change
		2017		2010	0	lange	Change
Assets	¢	17 410	¢	15 0 40	¢	2 071	100/
Cash and other assets	\$	17,413	\$	15,342	\$	2,071	13%
Capital assets, net		1,654		1,380		274	20%
Total assets		19,067		16,722		2,345	14%
Deferred Outflows of Resources		1,071		1,299		(228)	-18%
Liabilities							
Long-term liabilities		436		551		(115)	-21%
Other liabilities		1,868		947		921	97%
Total liabilities		2,304		1,498		806	54%
Deferred Inflows of Resources		576		684		(108)	-16%
Net Position							
Net investment in capital assets		1,603		1,296		307	24%
Restricted		1,850		1,622		228	14%
Unrestricted		14,365		12,921		1,444	11%
Total net position	\$	17,818	\$	15,839	\$	1,979	12%

#### Condensed Statement of Net Position (in Thousands)

The largest portion of the District's net position (\$13.1 million) reflects its cash and cash equivalents. The District was able to report positive balances in all three categories of net position. The same situation held true for the prior fiscal year.

Net position of the District achieved a \$2.0 million increase. Key elements of the increase are shown in the table below.

<b>Condensed Statement of Activities</b>
(in Thousands)

	(in mot	isanu	<b>&gt;</b> /			
	2017 2016		2016	Dollar Change		Total Percentage Change
Revenues						
Program revenues:						
Charges for services	\$ 12,003	\$	12,065	\$	(62)	-1%
Operating grants and						
contributions	6,629		6,786		(157)	-2%
General revenues:						
Unrestricted grants and						
contributions	7,706		7,929		(223)	-3%
Investment earnings,						
unrestricted	 61		52		9	17%
Total revenues	 26,399		26,832		(433)	-2%
Expenses						
Public health	3,308		3,202		106	3%
Public health reimbursable	3,329		2,865		464	16%
Animal services	1,222		1,207		15	1%
Pollution control	930		861		69	8%
Patient services	9,739		9,836		(97)	-1%
Ambulance services	 5,892		5,225		667	13%
Program Expenses	 24,420		23,196		1,224	5%
Change in Net Position	1,979		3,636		(1,657)	-46%
Net Position, Beginning of Year	 15,839		12,203		3,636	30%
Net Position, End of Year	\$ 17,818	\$	15,839	\$	1,979	12%

Revenues from governmental activities totaled \$26.4 million for the fiscal year ended September 30, 2017, while expenses totaled \$24.4 million. The District's total revenues decreased by \$433 thousand or 2 percent from prior year. The District's total expenses increased by \$1.2 million, or 5 percent from the prior year. Primary factors included an increase in ambulance services expense of \$667 thousand due to new personnel and operating supplies, and an increase in public health reimbursable expenses of \$464 thousand due to the addition of new grants such as Zika.

#### **Financial Analysis of the Government's Funds**

As noted earlier, the District uses fund accounting to ensure and demonstrate compliance with finance-related requirements.

The focus of the District's governmental funds is to provide information on near-term inflows, outflows and balances of spendable resources. Such information is useful in assessing the District's financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the year.

As of September 30, 2017, the District's governmental funds, which consist of a General Fund and Special Revenue Funds, reported ending fund balances of \$14.5 million, an increase of \$1.6 million during the year.

The General Fund is the chief operating fund of the District. At the end of the year, unassigned fund balance of the General Fund was \$163 thousand, a \$643 thousand decrease from the prior year. As a measure of the General Fund's liquidity, it may be useful to compare both unassigned fund balance and total fund balance to total fund expenditures. Unassigned fund balance represents 2 percent of total general fund expenditures, while overall General Fund balance represents 48 percent of that same amount.

The CHW, a major governmental fund, had an increase of \$832 thousand to an overall CHW Fund balance of \$5.3 million at the end of the year.

The GAAA Fund, a major governmental fund, had an increase in fund balance of \$431 thousand during the year to bring the year-end fund balance to \$5 million.

### **General Fund Budgetary Highlights**

#### Revenues

The District's final 2017 General Fund budget estimated revenues of \$12.6 million. The actual realized revenues for the period were \$13.1 million, or 4 percent, greater than budgeted primarily due to increases in birth/death certificates and consumer health permits issued, as well as increased grant revenue due to new grants.

Public Health Program service revenues were over budgeted amounts by \$68 thousand, or 4 percent, due to increases in birth/death certificates and consumer health permits issued. The Public Health division includes service revenues from immunization, vital statistics, potable water testing, and inspections/permits associated with food services, septic tanks, swimming pools and waste water.

Animal Service program revenues (which included both field and shelter services) were over budgeted amounts by \$56 thousand, or 11 percent, due to donations and increases in animal redemption fees.

Pollution Control program revenues were \$10,712 or 8 percent higher than budgeted primarily due to the sale of fixed assets.

### **Expenditures**

Operating expenditures and other financing uses in 2017 were budgeted at \$12.6 million, and actual expenditures and other financing uses incurred at September 30, 2017, were \$12.7 million, or 101 percent, of what had been projected for the year.

Public Health Program expenditures were \$238 thousand or 7 percent, lower than budgeted due primarily to savings in supply and travel costs.

Public Health Reimbursable expenditures (grant funded services) were \$444 thousand, or 16 percent, higher than budgeted due primarily to increased contract services and supply and advertising costs related to grants. These costs were offset by increases in grant revenue.

Animal Service expenditures were \$50 thousand, or 4 percent, lower due to savings from spay/neuter costs and salary and benefit costs from salary lapses.

Pollution Control expenditures were \$63 thousand, or 7 percent, lower due to savings in salary and benefit costs from salary lapses.

Expenditures for services provided through CHW and the County Indigent Healthcare Program ended the year \$19 thousand, or 10 percent, lower than budgeted due to savings in salary and benefit costs from salary lapses.

#### **Capital Assets and Debt Administration**

<u>Capital Assets</u>: The District's investment in capital assets as of September 30, 2017, amounts to \$1.7 million (net of accumulated depreciation). This investment in capital assets includes land, buildings, improvements, furniture and equipment, and vehicles. The total increase in the District's investment in capital assets for 2017 was 20 percent.

# Capital Assets (in Thousands)

	2017			2016	_	ollar ange	Percentage Change
Improvements other than buildings	\$	52	\$	281	\$	(229)	-81%
Furniture and equipment		2,593		2,339		254	11%
Vehicles		2,294		2,165		129	6%
Less accumulated depreciation		(3,285)		(3,405)		120	-4%
Total capital assets, net	\$	1,654	\$	1,380	\$	274	-68%

Additional information on the District's capital assets can be found in Note 4 in the notes to financial statements.

The District's long-term liabilities increased by \$52 thousand due to an increase in compensated absences of \$85 thousand offset by principal payments of \$33 thousand on the District's note payable.

Long-term Liabilities (in Thousands)								
	2		rease rease)	2017				
Notes payable Compensated absences	\$	84 556	\$	(33) 86	\$	51 642		
Total	\$	640	\$	53	\$	693		

#### **Economic Factors and Next Year's Budgets and Rates**

The District is currently operating under its fiscal year 2018 budget, which was adopted and passed by its respective Boards in accordance with state and federal guidelines. The table below provides a comparison of the fiscal year 2017 and fiscal year 2018 budgets for both estimated revenues and expenditures.

Total

	Year Ending	September 30,
Fund	2018	2017
General Fund:		
Revenue and transfers	\$ 13,093,390	\$ 12,573,473
Expenditures	13,093,390	12,573,473
Coastal Health & Wellness:		
Revenue and transfers	10,495,403	10,124,913
Expenditures	10,495,403	10,124,913
Galveston Area Ambulance Authority:		
Revenue and transfers	7,312,003	6,533,601
Expenditures	7,312,003	6,533,601

<u>General Fund</u>: In comparison to 2017, 2018 revenues budgeted under the General fund increase by \$520 thousand, or 4 percent, primarily due to an increase in county revenue and vital statistics revenue. Public health revenues projected to be \$365,317 more than 2017, and Animal Services revenues projected to be \$107,637 more than 2017.

<u>CHW Fund</u>: The budget for CHW increased by \$371 thousand, or 3.7 percent, from 2017. Revenues are projected to increase due to reimbursable amount per visit increases. Also, grant revenue projects increased by \$208,855, offset by \$133,645 reduction in county revenues, due to new and expanded existing grants. The BCCS grant for \$101,126 was transferred to the General Fund. Wages increased by \$491,998 resulting for the 1.5 percent cost of living (COLA) adjustment and group health insurance premiums increased 8 percent.

<u>GAAA Fund</u>: The budget for GAAA increased by \$778 thousand, or 12 percent. The Mainland Net area was added in 2018, with projected revenues of \$645,312, along with projected expenditures of \$605,109. This area was not included in 2017. Galveston 911 revenues are projected to increase by \$83,188, with a projected increase of patient fees and private insurance revenues, which is offset by a \$42,019 increase in expenditures.

### **Request for Information**

This financial report is designed to provide a general overview of the District's finances for all those with an interest in the District's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Galveston County Health District: Andrea Cortinas, Controller, P.O. Box 939, La Marque, Texas, 77568.

**Basic Financial Statements** 

# Statement of Net Position

September 30, 2017

Assets	
Cash and cash equivalents	\$ 13,029,806
Investments	30,312
Receivables, net	2,345,858
Prepaid expenses	121,681
Inventories	35,626
Net pension asset	1,850,010
Capital assets, net of depreciation:	
Improvements, other than buildings	35,434
Furniture and equipment	573,652
Vehicles	1,044,602
Total assets	19,066,981
Deferred Outflows of Resources	
Pensions:	
Net difference between projected and actual earnings	734,336
Change in assumptions	81,472
Contributions made subsequent to measurement date	255,133
Total deferred outflows of resources	1,070,941
Total assets and deferred outflows of resources	20,137,922
Liabilities	
Accounts payable and accrued liabilities	992,673
Unearned revenue	59,211
Noncurrent liabilities:	,
Due within one year	256,484
Due in more than one year	435,935
Total liabilities	1,744,303
Deferred Inflows of Resources	
Pensions:	
Differences between expected and actual experience	575,955
Total liabilities and deferred inflows of resources	2,320,258
Net Position	
Net investment in capital assets	1,602,834
Restricted for net pension asset	1,850,010
Unrestricted	14,364,820
Total net position	\$ 17,817,664

### Statement of Activities Year Ended September 30, 2017

				_	_		Rev Ch	(Expense) venue and hanges in
				Program			Ne	t Position
			~			perating	~	
	F	xpenses		narges for Services		ants and tributions		ernmental ctivities
Functions/Programs:		Aponeoo						
Governmental activities:								
Public health	\$	3,307,695	\$	1,667,210	\$	_	\$	(1,640,485)
Public health, reimbursable	Ψ	3,328,814	Ψ	40,158	Ψ	3,140,271	φ	(148,385)
Animal services		1,221,593		583,021				(638,572)
Pollution control		929,706		143,778		422,893		(363,035)
Patient services		9,738,657		3,636,127		3,061,770		(3,040,760)
Ambulance services		5,893,931		5,932,680		4,266		43,015
Total governmental activities	\$	24,420,396	\$	12,002,974	\$	6,629,200	\$	(5,788,222)
General revenues:								
Grants and contributions not restricted to	speci	fic programs					\$	7,706,256
Investment earnings, unrestricted								60,639
Total general revenues								7,766,895
Change in net position								1,978,673
Net position, beginning of year								15,838,991
Net position, end of year							\$	17,817,664

### Balance Sheet – Governmental Funds September 30, 2017

		General Fund		Coastal Health & Wellness Fund		Galveston Area Ambulance Authority Fund		Total Governmental Funds	
Assets									
Cash and cash equivalents	\$	3,560,436	\$	5,136,551	\$	4,332,819	\$	13,029,806	
Investments		10,104		10,104		10,104		30,312	
Receivables:									
Federal		770,374		35,103		-		805,477	
State		96,890		-		-		96,890	
Patient, program and other (net where									
applicable)		129,801		310,798		1,002,892		1,443,491	
Due from other funds		52,086		-		-		52,086	
Prepaid expenses		33,818		82,131		5,732		121,681	
Inventories		35,626				-		35,626	
Total assets	\$	4,689,135	\$	5,574,687	\$	5,351,547	\$	15,615,369	
Liabilities									
Accounts payable and accrued liabilities	\$	356,262	\$	274,118	\$	362,293	\$	992,673	
Unearned revenue		48,794		-		10,417		59,211	
Due to other funds				49,742	. <u> </u>	2,344		52,086	
Total liabilities		405,056		323,860		375,054		1,103,970	
Fund Balances									
Nonspendable		69,444		82,131		5,732		157,307	
Committed		4,051,483		4,419,272		3,081,265		11,552,020	
Assigned		-		749,424		1,889,496		2,638,920	
Unassigned		163,152		-				163,152	
Total fund balances		4,284,079		5,250,827		4,976,493		14,511,399	
Total liabilities and fund balances	\$	4,689,135	\$	5,574,687	\$	5,351,547	\$	15,615,369	

### Galveston County Health District Reconciliation of the Balance Sheet of Governmental Funds to the Statement of Net Position September 30, 2017

Total fund balances – governmental funds	\$ 14,511,399
Amounts reported for governmental activities in the statement of net position are different because:	
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds.	1,653,688
Deferred inflows and outflows related to pensions are not recognized on the fund financial statements.	494,986
Net pension asset is not financial resources and is not reported in the funds.	1,850,010
Long-term liabilities are not due and payable in the current period and are not reported in the funds:	
Notes payable	(50,854)
Compensated absences	 (641,565)
Net position of governmental activities.	\$ 17,817,664

### Galveston County Health District Statement of Revenues, Expenditures and Changes in Fund Balances – Governmental Funds Year Ended September 30, 2017

		Coastal Health General & Wellness Fund Fund			Am	eston Area Ibulance ority Fund	Total Governmental Funds		
Revenues									
Program services and patient									
service revenue, net, where									
applicable	\$	2,434,167	\$	3,636,127	\$	5,932,680	\$	12,002,974	
Intergovernmental:									
Federal/state		3,563,164		3,023,474		-		6,586,638	
Local		7,081,813		38,296		628,709		7,748,818	
Investment earnings		15,981		23,762		20,897		60,640	
Total revenues	1	3,095,125		6,721,659		6,582,286		26,399,070	
Expenditures									
Current:									
Public health		3,360,570		-		-		3,360,570	
Public health reimbursable		3,272,346		-		-		3,272,346	
Animal services		1,205,009		-		-		1,205,009	
Pollution control		845,078		-	-			845,078	
Patient services		174,901		9,444,968		-		9,619,869	
Ambulance services		-		-		5,442,151		5,442,151	
Debt service:									
Principal retirement		-		-		33,171		33,171	
Interest and fiscal charges		-		-		2,782		2,782	
Capital outlay		155,481		139,895		673,599		968,975	
Total expenditures		9,013,385		9,584,863		6,151,703		24,749,951	
Excess (Deficiency) of Revenues Over Expenditures		4,081,740		(2,863,204)		430,583		1,649,119	
Other Financing Sources (Uses)									
Transfers in (out)	(	3,694,754)		3,694,754		-		-	
Net Change in Fund Balances		386,986		831,550		430,583		1,649,119	
Fund Balances, Beginning of Year		3,897,093		4,419,277		4,545,910		12,862,280	
Fund Balances, End of Year	\$	4,284,079	\$	5,250,827	\$	4,976,493	\$	14,511,399	

### Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities Year Ended September 30, 2017

Net change in fund balances – total governmental funds		\$ 1,649,119
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlays (\$768,155) exceeded depreciation expense (\$478,823) and loss on		
disposals (\$15,846) in the current period.		273,486
Repayment of note principal is reported as an expenditure in the governmental funds,		
but the repayment reduces long-term liabilities in the statement of net position.		33,171
Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.		
Net change in net pension asset	\$ 228,240	
Net change in deferred inflows and outflows of resources	(119,927)	
Accrued compensated absences	 (85,416)	 22,897
Change in net position of governmental activities.		\$ 1,978,673

### Note 1: Nature of Operations and Summary of Significant Accounting Policies

The Galveston County Health District (District) is governed by Subtitle E, Health and Safety Code, Chapter 121 Local Public Health Reorganization Act. This law provides for the formation, structure and operation of the District. The District was formed by a contractual arrangement between the County of Galveston and the cities within the county which provides for an Administrative Board (Galveston County United Board of Health) that sets policy and associated operating budget(s) for the public health, pollution control, animal services and ambulance services operated by the District. The Board of Health has delegated to the Coastal Health & Wellness (CHW) Governing Board the operational responsibility for health care that is provided through the community health center's medical and dental clinics.

### **Reporting Entity**

These financial statements include all activities and operations of the District including CHW and the Galveston Area Ambulance Authority (GAAA). A 13-member board is nominated by the Commissioners Court of Galveston County, Texas and approved by a majority of the member governments. This board governs the District. These financial statements have been prepared based on considerations regarding the potential for inclusion of other entities, organizations or functions as part of the District's financial reporting entity. Based on these considerations, no other entities, organizations or functions have been included in the District's financial reporting entity.

Considerations regarding the potential for inclusion of other entities, organizations or functions in the District's financial reporting entity are based on criteria prescribed by accounting principles generally accepted in the United States of America (GAAP). These same criteria are evaluated in considering whether the District is a part of any other governmental or other type of reporting entity.

### Basis of Accounting and Presentation

The basic financial statements include both government-wide and fund financial statements as follows:

### **Government-Wide Financial Statements**

The government-wide financial statements report information on all of the activities of the District, CHW and GAAA. As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Governmental activities generally are financed through intergovernmental revenues and other nonexchange transactions. The statement of activities demonstrates the degree to which the direct expenses of a given function or identifiable activity are offset by program revenues. Direct expenses are those that are clearly associated with a specific function or identifiable activity. Expenses that cannot be specifically identified to a particular function are charged to funds based on time spent for that function and are included in

the functional categories. Program revenues include (a) charges to customers or applicants who purchase, use, or directly benefit from goods, services or privileges provided by a given function or identifiable activity and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program or identifiable activity.

### **Fund Financial Statements**

The fund financial statements provide information about the District's funds. The emphasis of fund financial statements is on major governmental each displayed in a separate column.

The District reports the following major governmental funds:

The General Fund is the District's primary operating fund. It accounts for all financial resources of the District, except those required to be accounted for in another fund

The CHW is used to account for the operations of two community clinics throughout Galveston County. The principal sources of revenues for this fund are Federal and Local grants, program revenues from Galveston County and charges for patient services. Expenditures relate to the costs of providing medical and dental outpatient services at the clinics.

The GAAA Fund accounts for the contract operations of emergency medical services and medical transport services programs. Principal revenues consist of charges for services.

### Measurement Focus and Basis of Accounting

### **Government-wide Financial Statements**

The government-wide financial statements are reported using the economic resources measurement focus and accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of the timing of related cash flows.

Nonexchange transactions, in which the District receives (or gives) value without directly giving (or receiving) equal value in exchange, include grants, entitlements and similar items; and donations. Recognition standards are based on the characteristics and classes of nonexchange transactions. Grants, entitlements and donations are recognized as revenues, net of estimated uncollectible amounts, as soon as all eligibility requirements imposed by the provider have been met. Amounts received before all eligibility requirements have been met are reported as uncarned revenues.

#### **Governmental Fund Financial Statements**

Governmental funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting. With this measurement focus, only current assets and liabilities are generally included on the balance sheet. The statement of revenues, expenditures and changes in fund balances presents increases (revenues and other financing sources) and decreases (expenditures and other financing uses) in available spendable resources. General capital asset acquisitions are reported as expenditures and proceeds of general long-term debt are reported as other financing sources. Under the modified accrual basis of accounting, revenues are recognized when both measurable and available.

The District considers revenues reported in the governmental funds to be available if they are collectible within 60 days after year-end. Principal revenue sources considered susceptible to accrual include federal funds, local funds and investment earnings. Other revenues are considered to be measurable and available only when cash is received by the District. Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt, claims and judgments, compensated absences and obligations for workers' compensation, which are recognized as expenditures when payment is due. Pension expenditures are recognized when amounts are due to a plan.

### **Use of Estimates**

The preparation of financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the reported amounts of assets, deferred inflows and outflows of resources, liabilities, and deferred inflows of resources and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses/expenditures during the reporting period. Actual results could differ from those estimates.

### Cash and Investments

The District considers all liquid investments with original maturities of three months or less to be cash equivalents. At September 30, 2017, all investments represent amounts held in TexPool money market accounts.

### Inventories

Inventory consists of medical and office supplies and is reported at original costs.

### **Capital Assets**

Capital assets, which include improvements other than buildings, furniture and equipment, and vehicles, are reported in the governmental activities column, in the government-wide financial statements.

Capital assets are defined as assets with an initial value or cost greater than or equal to \$5,000 and an estimated useful life of greater than two years. Costs for the purchase or construction of facilities and other fixed assets are recorded as capital outlay expenditures in the governmental fund financial statements. Interest incurred during construction periods is not capitalized. Capital assets are depreciated using the straight-line method over their estimated useful lives as follows:

	Estimated
Asset Description	Useful Life
Improvements other than buildings	5-10 years
Furniture and equipment	3-10 years
Vehicles	7 years

Depreciation expense is charged directly to the department/function based on the department that utilizes the related asset.

### Long-term Obligations

In the government-wide financial statements, long-term debt for notes payable and compensated absences are reported as liabilities in the governmental activities statement of net position.

### **Compensated Absences**

It is the District's policy to permit employees to accumulate earned but unused vacation, compensatory and sick pay benefits. There is no liability for unpaid accumulated sick leave since the government does not have a policy to pay any amounts when employees separate from service with the District. All vacation and compensatory pay is accrued when incurred in the government-wide financial statements. A liability for these amounts is reported in governmental funds only if they have matured, such as those resulting from employee resignations and retirements.

### Pensions

The District participates in an agent defined benefit pension plan *Texas County and District Retirement System*, (TCDRS). For purposes of measuring the net pension asset, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of TCDRS and additions to/deductions from the Plan's fiduciary net position have been determined on the same basis as they are reported by TCDRS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

### **Unearned Revenue**

Unearned revenue represents advances on grants and contract awards for which the District has not met all of the applicable eligibility requirements.

### Deferred Outflows/Inflows of Resources

The District reports increases in net position that relate to future periods as deferred outflows of resources in a separate section of its statement of net position.

The District reports decreases in net position that relate to future periods as deferred inflows of resources in a separate section of its statement of net position.

### Patient Accounts Receivable

Effective July 2017, patient accounts receivable for CHW are reduced by an allowance for uncollectible accounts. In evaluating the collectability of accounts receivable, the District analyzes its past history and identifies trends for each of its major payer sources of revenue to estimate the appropriate allowance for uncollectible accounts and provision for uncollectible accounts. Management regularly reviews data about these major payer sources of revenue in evaluating the sufficiency of the allowance for uncollectible accounts.

For receivables associated with services provided to patients who have third-party coverage, the District analyzes contractually due amounts and provides an allowance for uncollectible accounts and a provision for uncollectible accounts, if necessary (for example, for expected uncollectible deductibles and copayments on accounts for which the third-party payer has not yet paid, or for payers who are known to be having financial difficulties that make the realization of amounts due unlikely).

For receivables associated with self-pay patients (which includes both patients without insurance and patients with deductible and copayment balances due for which third-party coverage exists for part of the bill), the District records a significant provision for uncollectible accounts in the period of service on the basis of its past experience, which indicates that many patients are unable or unwilling to pay the portion of their bill for which they are financially responsible. The difference between the standard rates (or the discounted rates if negotiated or provided by the sliding fee or other policy) and the amounts actually collected after all reasonable collection efforts have been exhausted is charged off against the allowance for uncollectible accounts.

### Net Patient Service Revenue

The District has agreements with third-party payers that provide for payments to the District at amounts different from its established rates. Net patient service revenue is reported at the estimated net realizable amounts from patients, third-party payers and others for services rendered and includes estimated retroactive revenue adjustments. Retroactive adjustments are

considered in the recognition of revenue on an estimated basis in the period the related services are rendered and such estimated amounts are revised in future periods as adjustments become known. Patient service revenue as reported for CHW for the year ended September 30, 2017, is net of an allowance for uncollectible accounts of \$3,299,276.

### Fund Balances – Governmental Funds

The fund balances for the District's governmental funds are displayed in five components:

*Nonspendable* – Nonspendable fund balances are not in a spendable form or are required to be maintained intact.

*Restricted* – Restricted fund balances may be spent only for the specific purposes stipulated by external resource providers, constitutionally or through enabling legislation. Restrictions may be changed or lifted only with the consent of resource providers. When restricted and unrestricted fund balance exists for the same purpose, restricted fund balance will be used first.

*Assigned* – Assignments of fund balance are imposed by the District's intention of use for specific purposes, but with no formal action.

*Committed* – To indicate fund balance that can be used only for the specific purposes determined by a formal action of the Galveston County United Board of Health (the District's highest level of decision-making authority). Commitments may be changed or lifted only by the Board of Health taking the same formal action that imposed the constraint originally.

*Unassigned* – Unassigned fund balance is the residual classification for the General Fund and includes all amounts not contained in the other classifications.

### Income Taxes

The District is not subject to federal or state income taxes.

### **Budgetary Information**

Annual budgets are adopted on a basis consistent with generally accepted accounting principles for all funds. All annual appropriations lapse at year-end and are re-established in the succeeding year.

### Note 2: Deposits and Investments

### Deposits

Custodial credit risk is the risk that in the event of a bank failure, a government's deposits may not be returned to it. The District's deposit policy for custodial credit risk requires compliance with the provisions of state law.

The Public Funds Collateral Act (Chapter 2257, Texas Government Code) requires that deposits in financial institutions be collateralized with federal depository insurance and other acceptable collateral in specific amounts. The act further specifies the types of securities that can be used as collateral. The District's written investment policy establishes additional requirements for collateralization of deposits. No legal opinion has been obtained regarding the enforceability of any of the collateral arrangements.

At September 30, 2017, the District's deposits were fully collateralized and, therefore, were not exposed to custodial credit risk.

### Investments

The District is authorized by the Public Funds Investment Act (Chapter 2256, Texas Government Code) to invest in the following: (1) obligations of the United States or its agencies and instrumentalities; (2) direct obligations of the State of Texas or its agencies and instrumentalities; (3) certain collateralized mortgage obligations; (4) other obligations, which are unconditionally guaranteed or insured by the State of Texas or the United States or its agencies or instrumentalities; (5) certain "A" rated or higher obligations of states and political subdivisions of any state; (6) bonds issued, assumed or guaranteed by the State of Israel; (7) insured or collateralized certificates of deposit; (8) certain fully collateralized repurchase agreements; (9) bankers' acceptances with limitations; (10) commercial paper rated "A-1" or "P-1" or higher and a maturity of 270 days or less; (11) no-load money market mutual funds and no-load mutual funds with limitations; (12) certain guaranteed investment contracts; (13) certain qualified governmental investment pools; and (14) a qualified securities lending program.

### **TexPool**

The District participates in TexPool, the Texas Local Government Investment Pool. The State Comptroller of Public Accounts exercises oversight responsibility of TexPool, which includes (1) the ability to significantly influence operation; (2) designation of management and (3) accountability for fiscal matters. Additionally, the state Comptroller has established an advisory board composed of both participants in TexPool and other persons who do not have a business relationship with TexPool. The Advisory Board members review the investment policy and management fee structure. Although TexPool is not registered with the SEC as an investment company, it operates in a manner consistent with the SEC's Rule 2a7 of the Investment Company Act of 1940. As permitted by GAAP, TexPool uses amortized cost (which excludes unrealized gains and losses) rather than market value to compute share price. Accordingly, the fair value of the District's position in TexPool is the same as the value of TexPool shares.

### Note 3: Receivables

As of September 30, 2017, accounts receivable consisted of the following.

### Notes to Financial Statements September 30, 2017

	G	eneral	He	oastal ealth & ellness Fund	An	alveston Area nbulance outhority Fund	Total
Federal:							
Reimbursement of expenditures under federal grants	\$	770,374	\$	35,103	\$	0	\$ 805,477
State:							
Reimbursement of expenditures							
under state grants		96,890		0		0	 96,890
Patient, program and other:							
Patient, net		-		310,798		278,792	589,590
Program and other		129,801		-		724,100	 853,901
		129,801		310,798		1,002,892	 1,443,491
Total	\$	997,065	\$	345,901	\$	1,002,892	\$ 2,345,858

### Note 4: Capital Assets

Capital assets activity for the year ended September 30, 2017, is presented below:

	Beginning Balance	Additions	Ending Balance		
Governmental activities:					
Improvements, other than buildings	\$ 281,027	\$ -	\$ 228,958	\$ 52,069	
Furniture and equipment	2,338,550	253,816	-	2,592,366	
Vehicles	2,165,312	514,339	385,476	2,294,175	
Total cost	4,784,889	768,155	614,434	4,938,610	
Less accumulated depreciation:					
Improvements, other than buildings	(236,734)	(8,859)	(228,958)	(16,635)	
Furniture and equipment	(1,807,252)	(211,462)	-	(2,018,714)	
Vehicles	(1,360,701)	(258,502)	(369,630)	(1,249,573)	
Total accumulated depreciation	(3,404,687)	(478,823)	(598,588)	(3,284,922)	
Capital assets, net	\$ 1,380,202	\$ 289,332	\$ 15,846	\$ 1,653,688	

Depreciation expense was charged to functions/programs of the primary government as follows.

# September 30, 2017

Function:	
Public health	\$ 24,408
Public health, reimbursable	59,006
Animal services	18,733
Pollution control	15,857
CHW	64,305
GAAA	 296,514
Total depreciation expense, functions	\$ 478,823

### Note 5: Net Patient Service Revenue

Services rendered by CHW and GAAA generate patient service revenue. As a result, the District recognizes patient service revenue associated with services provided to patients who have third-party payer coverage on the basis of contractual rates for the services rendered. For uninsured patients that do not qualify for the sliding fee program, the District recognizes revenue on the basis of its standard rates for services provided. On the basis of historical experience, a significant portion of the District's uninsured patients who do not qualify for the sliding fee program will be unable or unwilling to pay for the services provided. Thus, the District records a significant provision for uncollectible accounts related to uninsured patients in the period the services are provided. This provision for uncollectible accounts is presented on the statement of activities as a component of net patient service revenue.

The District has agreements with third-party payers that provide for payments to the District at amounts different from its established rates. These payment arrangements include:

- *Medicare*. Covered Federally Qualified Health Center (FQHC) services rendered by CHW to Medicare program beneficiaries are paid in accordance with provisions of Medicare's Prospective Payment System (PPS) for FQHCs. Medicare payments, including patient coinsurance, as now paid on the lesser of the District's actual charge or the applicable PPS rate. Services not covered under the FQHC benefit are paid based on established fee schedules. Covered services rendered by GAAA to Medicare program beneficiaries are paid based on Medicare established fee for service rates.
- *Medicaid.* Covered FQHC services rendered by CHW to Medicaid program beneficiaries are paid based on a prospective reimbursement methodology. The District is reimbursed a set encounter rate for all services provided under the plan. Covered services rendered by GAAA to Medicaid program beneficiaries are paid based on a flat rate established by Medicaid.

Laws and regulations governing the Medicare and Medicaid programs are complex and subject to interpretation and change. As a result, it is reasonably possible that recorded estimates will change materially in the near term.

The District has also entered into payment agreements with certain commercial insurance carriers, health maintenance organizations and preferred provider organizations. The basis for payment to the District under these agreements includes prospectively determined rates per unit of service and discounts from established charges.

### Note 6: Interfund Balances and Transfers

Interfund balances due to/from as of September 30, 2017, are as follows:

Receivable Fund	able Fund Payable Fund			
General Fund CHW Fund General Fund GAAA Fund		\$	49,742 2,344	
		\$	52,086	

The outstanding balances between funds result mainly from the time lag between the dates (1) interfund goods and services are provided or reimbursable expenditures occur, (2) transactions are recorded in the accounting system and (3) payments between funds are made.

Transfers between funds during the year ended September 30, 2017, were as follows:

Transfers From Fund	Fund Transfers in Fund		Amount
General Fund	CHW Fund	\$	3,694,754

This represents the transfer of local funds from Galveston County to the General Fund that are allocated to CHW to supplement the operation of the clinics.

### Note 7: Long-term Obligations

The following is a summary of long-term obligation transactions for the year ended September 30, 2017.

	ginning alance	A	Additions	De	ductions	Ending alance	-	Current Portion
Note payable Compensated absences	\$ 84,025 556,149	\$	- 722,249	\$	(33,171) (636,833)	\$ 50,854 641,565	\$	33,755 223,000
Total long-term debt	\$ 640,174	\$	722,249	\$	(670,004)	\$ 692,419	\$	256,755

Note payable is due to a federal agency in monthly principal installments, plus interest at an annual rate of 1.75 percent through February 18, 2019. The note is collateralized by a pledge of the District's revenues for each fiscal year while any of the notes are outstanding, after a provision has been made for the payments required in connection with any outstanding indebtedness of the District. Future maturities on the notes payable are as follows:

Year	Amount	
2018	\$ 33,755	-
2019	17,099	
	\$ 50,854	

Accrued compensated absences represent vacation and compensatory time off earned by District, CHW and GAAA employees. These employees are 100 percent vested with respect to these benefits when earned. These amounts are expected to be paid from future available resources upon termination or retirement.

### Note 8: Fund Balances

The District reports the following General Fund, CHW Fund and GAAA Fund equity as non-spendable and committed at September 30, 2017, classified governmental fund balances as follows:

	General	I	Coastal Health & Vellness Fund	A	alveston Area mbulance Authority Fund
Nonspendable:					
Prepaid items	\$ 33,818	\$	82,131	\$	5,732
Inventories	 35,626				-
Total nonspendable fund balances	\$ 69,444	\$	82,131	\$	5,732
Committed:	 				
IT infrastructure/software upgrades	\$ 274,875	\$	203,097	\$	-
Public health emergencies	250,000		-		-
Reserve for leave payouts	165,000		-		-
Medical/dental equipment	-		240,885		-
Vehicle replacements	-		-		590,000
CHW clinic renovations	600,000		750,000		-
Animal services	361,608		-		-
Operating equipment	-		-		327,000
Texas City furniture/fixtures/remodel	-		12,750		-
Employee one-time supplemental payment	-		52,540		-
Reserve for Medicaid cost report audit	-		-		1,427,302
Reserve for payment to the County	-		-		736,963
Operating reserves	 2,400,000		3,160,000		-
Total committed fund balances	\$ 4,051,483	\$	4,419,272	\$	3,081,265

### Note 9: Pension Plans

### TCDRS Defined Benefit Plan

The District provides retirement benefits for full-time employees through agent, multiple-employer, defined-benefit plan. This plan is administered by the state-wide, public-employee Texas County and District Retirement System (TCDRS). TCDRS is governed by the TCDRS Board of Trustees and administers the pension plans of approximately 738 counties and districts. It issues in the aggregate, on a calendar-year basis, a comprehensive annual financial report which is available upon request from the TCDRS Board of Trustees at P.O. Box 2034, Austin, TX 78768-2034. The CAFR is available, upon written request, from the TCDRS Board of Trustees at P.O. Box 2034, Austin, Texas, 78768-2034 or at www.tcdrs.org.

The TCDRS plan provisions are adopted by the governing body of the employer, within the options available in the Texas state statutes governing TCDRS (TCDRS Act). Members can retire at age 60 and above with eight or more years of service, with 30 years of service regardless of age or when the sum of their age and years of service equals 75 or more. Members are vested after eight years of service but must leave their accumulated contributions to the plan to receive any employer financed benefit. Members who withdraw their personal contributions in a lump sum are not entitled to any amounts contributed by their employer.

Benefits depend upon the sum of the employee's contributions to the plan, with interest, and employer-financed monetary credits, with interest. The level of these monetary credits is adopted by the governing body of the employer within the actuarial constraints imposed by the TCDRS Act so that the resulting benefits can be expected to be adequately financed by the employer's commitments to contribute. At retirement, disability or death, the benefit is calculated by converting the sum of the employee's accumulated contributions and the employer-financed monetary credits to a monthly annuity using annuity purchase rates, as prescribed by the TCDRS Act.

### **Employees Covered by Benefit Terms**

TCDRS reports annual financial information on the calendar year basis, which coincides with the federal payroll reporting year-end. At the December 31, 2016, valuation and measurement date the following employees were covered by the benefit terms:

Covered Employees - TCDRS Calendar Year Basis	2016
Inactive employees or beneficiaries currently receiving benefits	19
Inactive employees entitled to but not yet receiving benefits Active employees	247 289
Totals	555

### Funding Policy/Contributions

The District has chosen a variable rate plan under the provisions of the TCDRS Act. The plan is funded by monthly contributions from both employee members and the employer based on the covered payroll of employee members. The District's contribution rate is calculated annually on an actuarial basis, although the employer may elect to contribute at a higher rate. The District contribution rate is based on the TCDRS funding policy adopted by the TCDRS Board of Trustees and must conform with the TCDRS Act. The employee contribution rates are set by the District and are currently 7 percent. The District's elected contribution rate was 3.28 percent during the 2017 fiscal year.

If a plan has had adverse experience, the TCDRS Act has provisions which allow the employer to contribute a fixed supplemental contribution rate determined by the system's actuary above the regular rate for 25 years or to reduce benefits earned in the future.

### **Net Pension Asset**

The District's Net Pension Asset (NPA) was measured as of December 31, 2016, and the Total Pension Liability (TPL) used to calculate the NPA was determined by an actuarial valuation as of that date.

### Actuarial Assumptions

The TPL in the December 31, 2016, actuarial valuation was determined using the following actuarial assumptions:

Inflation	3.0% per year
Overall payroll growth	2.0% per year
Investment rate of return	8.0% per year
Ad hoc cost of living adjustments	Not included

Salary increases were based on a service-related table. Mortality rates for active depositing members were based on the RP-2000 Active Employee Mortality Table for males with a two-year set-forward and the RP-2000 Active Mortality Table for females with a four-year setback, both with the projection scale AA. Mortality rates for service retirees, beneficiaries and non-depositing members were based on the RP-2000 Combined Mortality Table with the projection scale AA, with a one-year set-forward for males and no age adjustment for females. Mortality rates for disabled retirees were based on the RP-2000 Disabled Mortality Table for males with no age adjustment and RP-2000 Disable Mortality Table for females with a two-year set-forward, both with the projection scale AA.

Actuarial assumptions used in the December 31, 2016, valuation were based on the results of actuarial experience studies. The experience study in TCDRS was for the period January 1, 2009 through December 31, 2012, except where required to be different by Governmental Accounting Standards Board (GASB) 68. Healthy postretirement mortality rates and annuity purchase rates

were updated based on a Mortality Experience Investigation Study covering 2009 through 2011, and dated December 31, 2013. These assumptions were first used in the December 31, 2013, valuation, along with a change to the Entry Age Normal (EAN) actuarial cost method. Assumptions are reviewed annually. No additional changes were made for the 2014 valuation.

The long-term expected rate of return on pension plan investments is 8.00 percent. The pension plan's policy for to the allocation of invested assets is established and may be amended by the TCDRS Board of Trustees. Plan assets are managed on a total return basis with an emphasis on both capital appreciation, as well as the production of income, to satisfy the short-term and long-term funding needs of TCDRS.

The long-term expected rate of return on pension plan investments was determined using a building block method in which best estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class	Target Allocation	Geometric Real Rate of Return		
U.S. Equity	13.50%	4.70%		
Private Equity	16.00%	7.70%		
Global Equities	1.50%	5.00%		
International Equities, Developed	10.00%	4.70%		
International Equities, Emerging	7.00%	5.70%		
Investment, Grade Bonds	3.00%	0.60%		
High-Yield Bonds	3.00%	3.70%		
Opportunistic Credit	2.00%	3.83%		
Direct Lending	10.00%	8.15%		
Distressed Debt	3.00%	6.70%		
REIT Equities	2.00%	3.85%		
Master Limited Partnerships	3.00%	5.60%		
Private Real Estate Partnerships	6.00%	7.20%		
Hedge Funds	20.00%	3.85%		
Total	100.00%			

### **Discount Rate**

The discount rate used to measure the TPL was 8.10 percent. This rate reflects the long-term rate of return funding valuation assumption of 8.00 percent, plus 0.10 percent adjustment to be gross of administrative expenses. The projection of cash flows used to determine the discount rate assumed that employee and employer contributions will be made at the rates specified in statute. Based on that assumption, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the TPL.

	Increase (Decrease)						
	Total Pension Liability (a)		Plan Fiduciary Net Position (b)		Net Pension Asset (a) – (b)		
Balances as of December 31, 2015	\$	9,349,824	\$	10,971,594	\$	(1,621,770)	
Changes for the year: Service cost		1,347,810				1,347,810	
Interest on total pension liability		794,836		-		794,836	
Effect of economic/demographic		794,030		-		774,050	
gains or losses		(57,384)		-		(57,384)	
Refund of contributions		(313,886)		(313,886)		-	
Benefit payments		(89,627)		(89,627)		-	
Administrative expenses		-		(8,912)		8,912	
Member contributions		-		914,897		(914,897)	
Net investment income		-		819,567		(819,567)	
Employer contributions		-		428,694		(428,694)	
Other		-		159,256		(159,256)	
Net changes		1,681,749		1,909,989		(228,240)	
Balances as of December 31, 2016	\$	11,031,573	\$	12,881,583	\$	(1,850,010)	

#### Sensitivity of the Net Pension Liability to Changes in the Discount Rate

The following presents the net pension liability (asset) of the District, calculated using the discount rate of 8.10 percent, as well as what the District's net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (7.10 percent) or 1 percentage point higher (9.10 percent) than the current rate.

	1% Decrease		Current		1% Increase in	
	in Discount		Discount Rate		Discount Rate	
	Rate (7.1%)		(8.1%)		(9.1%)	
District's net pension liability (asset)	\$	42,974	\$	(1,850,010)	\$	(3,359,196)

# Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

For the year ended September 30, 2017, the District recognized pension expense of \$248,844. At September 30, 2017, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources.

	Deferred Inflows of Resources		Deferred Outflows of Resources	
Differences between expected and actual experience	\$	575,955	\$	-
Changes in actuarial assumptions		-		81,472
Net difference between projected and actual investment earnings		-		734,336
Contributions subsequent to the measurement date		-		255,133
	\$	575,955	\$	1,070,941

Amounts currently reported as deferred outflows of resources and deferred inflows of resources related to pensions, excluding contributions subsequent to the measurement date, will be recognized in pension expense as follows:

2017	\$ 103,439
2018	103,439
2019	69,955
2020	(27,416)
Thereafter	(9,564)
Total	\$ 239,853

### **Deferred Compensation Plan**

In addition, the District makes available a deferred compensation plan under Internal Revenue Code Section 457 (the Plan). The Plan was effective April 1, 2000, and is available to employees of the General Fund, CHW Fund and GAAA Fund. The assets of the Plan shall be held in trust for the exclusive benefit of the plan participants and their beneficiaries. The Plan is administered by an authorized administrator who is responsible for ensuring that the Plan is operating in accordance with Plan terms and conditions including but not limited to investment options. Employees may voluntarily contribute up to a basic annual limit of \$18,000 into the Plan.

### Note 10: Accounts Payable and Accrued Liabilities

Accounts payable and accrued liabilities as of September 30, 2017, are comprised of following:

	-	ieneral Fund	н	Coastal ealth & /ellness Fund	Am Ai	alveston Area bulance uthority Fund	Total
Trade payables Accrued payroll Other	\$	174,766 179,028 2,468	\$	73,183 200,935 -	\$	232,053 130,240	\$ 480,002 510,203 2,468
	\$	356,262	\$	274,118	\$	362,293	\$ 992,673

### Note 11: Operating Leases

The District previously entered into operating leases with the following lessors:

**Galveston Housing Authority.** The District entered into a five-year lease to lease space at the Island Community Center to operate the CHW (formerly 4C's) medical and dental clinic. The lease commenced on August 1, 2011, and terminated on July 31, 2017. The District signed a one-year extension on a month-to-month basis with lease payments of \$14,530 per month. The CHW Governing Board is responsible for evaluating current needs and options for the Galveston clinic site for future years.

The District also entered into a five-year lease in order to obtain space at the Island Community Center for operation of the Women's, Infant's and Children's program. The lease commenced on April 1, 2017, and will expire March 31, 2022. Minimum lease payments are \$2,086 per month.

**Dixie Partners.** The District entered into a ten-year lease-to-lease space for the *Immunization and* Women's, Infant's and Children's program on the Gulf Freeway in Dickinson, Texas. The lease commenced on April 23, 2009, and will expire on April 23, 2019. Minimum lease payments were stated at \$5,000 per month in year one through five and \$5,500 per month in years six through ten. Additional monthly escrow payments of \$1,023 per month are also required as part of the lease agreement to cover taxes, insurance and maintenance costs. The leased space flooded during Hurricane Harvey in August 2017 and, therefore, the District made payments in September to terminate the lease, therefore, no future payments will be made in 2018 and 2019. The District entered into a new lease for the program that commenced on October 16, 2017, and will expire on October 31, 2022. Minimum lease payment are \$3,300 per month with the first month prorated at \$1,760. The lease may be renewed once for a five-year period.

### Galveston County Health District Notes to Financial Statements September 30, 2017

**Bacliff VFD.** The District entered into a lease agreement with the Bacliff Volunteer Fire Department to lease space for emergency medical services. Minimum lease payments were \$1,000 per month. The lease commenced on October 1, 2008, and was set to automatically renew each year. The District has the right to terminate the lease agreement annually at renewal by furnishing a 30-day written notice.

**Hitchcock VFD.** The District entered into a one-year memorandum of agreement with the Hitchcock Volunteer Fire Department effective October 1, 2016, at a cost of \$900 per month. The District has the right to terminate the lease agreement annually at renewal by furnishing a 30-day written notice.

**Galveston County.** Beginning in fiscal year 2012, the District remitted lease payments to Galveston County for the Animal Resource Center and Mid-County Annex (which are County-owned facilities). The monthly lease payments to the County include \$16,641 per month for the Animal Resource Center and \$74,572 per month for the Mid-County annex. These lease payments included the utilities, maintenance, janitorial and insurance costs associated with these buildings.

The District incurred total lease expenditures of \$1,410,949 during the year ended September 30, 2017.

Year	L	nimum ease /ments
2018	\$	1,180,448
2019		1,181,988
2020		1,181,988
2021		64,632
2022		52,116
2023		1,760
	\$	3,662,932

Total minimum lease payments for the next five years are as follows.

#### Note 12: Risk Management

The District is exposed to various risks related to torts: theft of, damage to and destruction of assets; errors and omissions; and natural disasters. The District's risk management programs encompasses various means of protecting the District against loss by obtaining property, casualty,

### Galveston County Health District Notes to Financial Statements September 30, 2017

and liability coverage through commercial insurance carriers and from participation in a risk pool. The participation of the District in the risk pool is limited to the payment of premiums. Settled claims have not exceeded insurance coverage in any of the previous four fiscal years. There has not been any significant reduction in insurance coverage from that of the previous year.

The District is the defendant in a lawsuit claiming personal injuries due to an accident with a District vehicle. The District is the defendant in a lawsuit claiming wrongful termination under the False Claims Act by a former employee of the District, who is demanding approximately \$975,000. The District and its attorney are vigorously defending the matters.

#### Note 13: Concentrations

The following concentrations with particular customers existed as of and for the year ended September 30, 2017:

**Galveston County.** Approximately 37 percent of the District's revenues for the year ended September 30, 2017, were provided by Galveston County.

**Federal Government.** Approximately 23 percent of the District's revenues for the year ended September 30, 2017, were provided by the Federal Government.

Through CHW and GAAA, the District grants credit without collateral to its patients, most of whom are area residents and are insured under third-party payer agreements. The mix of net receivables from patients and third-party payers at September 30, 2017, is as follows.

	Coastal Health & Wellness Fund	Galveston Ambulance Authority Fund	Total
Medicare	14%	52%	33%
Medicaid	23%	12%	18%
Other third-party payers	57%	24%	41%
Self-pay	6%_	12%	9%
Total	100%	100%	100%

#### Note 14: Future Changes in Accounting Principles

GASB recently issued the following pronouncements.

### Galveston County Health District Notes to Financial Statements September 30, 2017

GASB Statement No. 85, *Omnibus 2017* – This statement addresses practice issues that have arisen during implementation of other GASB standards. Among the topics addressed are blending of component units for a business-type activity that reports in a single column, presentation of goodwill from acquisitions that occurred prior to GASB 69, valuation of money market and certain other investments, and certain issues relating to pensions and other postemployment benefits. These updates either provide clarification, correction or additional guidance on the topics covered. This statement will become effective for the District in fiscal year 2018.

GASB Statement No. 87, *Leases* – This statement provides a new framework for accounting for leases under the principle that leases are financings. No longer will leases be classified between capital and operating. Lessees will recognize an intangible asset and a corresponding liability. The liability will be based on the payments expected to be paid over the lease term, which includes an evaluation of the likelihood of exercising renewal or termination options in the lease. Lessors will recognize a lease receivable and related deferred inflow of resources. Lessors will not derecognize the underlying asset. An exception to the general model is provided for short-term leases that cannot last more than 12 months. Contracts that contain lease and nonlease components will need to be separated so each component is accounted for accordingly. This statement will become effective for the District in fiscal year 2021.

**Required Supplementary Information** 

### Galveston County Health District Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual, General Fund Year Ended September 30, 2017

		Budgeted	l Amo	unts		Fir	iance With al Budget Positive	
	Original			Final	Actual	(Negative)		
Revenues								
Program services	\$	2,299,405	\$	2,299,405	\$ 2,434,167	\$	134,762	
Intergovernmental:								
Federal/State		3,173,164		3,173,164	3,563,164		390,000	
Local		7,085,904		7,085,904	7,081,813		(4,091)	
Investment earnings		15,000		15,000	 15,981		981	
Total revenues		12,573,473		12,573,473	 13,095,125		521,652	
Expenditures								
Public health		3,598,610		3,598,610	3,360,570		238,040	
Public health, reimbursable		2,827,983		2,827,983	3,272,346		(444,363)	
Animal services		1,254,641		1,254,641	1,205,009		49,632	
Pollution control		907,701		907,701	845,078		62,623	
Patient services		194,089		194,089	174,901		19,188	
Capital outlay		95,695		95,695	 155,481		(59,786)	
Total expenditures		8,878,719		8,878,719	 9,013,385		(134,666)	
Excess of Revenues Over								
Expenditures		3,694,754		3,694,754	4,081,740		386,986	
Other Financing Uses								
Transfers out		(3,694,754)		(3,694,754)	 (3,694,754)			
Net Changes in Fund Balance		-		-	386,986		386,986	
Fund Balance, Beginning of Year		3,897,093		3,897,093	 3,897,093			
Fund Balance, End of Year	\$	3,897,093	\$	3,897,093	\$ 4,284,079	\$	386,986	

### Galveston County Health District Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual, Coastal Health & Wellness Year Ended September 30, 2017

	Budgeted	l Amo	unts			Fi	riance With nal Budget Positive
	Original		Final		Actual	(	Negative)
Revenues							
Program services	\$ 3,159,382	\$	3,159,382	\$	3,636,127	\$	476,745
Intergovernmental:							
Federal/State	3,181,454		3,181,454		3,023,474		(157,980)
Local	-		-		38,296		38,296
Investment earnings	 22,500		22,500		23,762		1,262
Total revenues	 6,363,336		6,363,336		6,721,659		358,323
Expenditures							
Patient services	10,124,913		10,124,913		9,444,968		679,945
Capital outlay	 -			139,895		(139,895)	
Total expenditures	 10,124,913		10,124,913		9,584,863		540,050
Deficiency of Revenues Over Expenditures	(3,761,577)		(3,761,577)		(2,863,204)		898,373
-							,
Other Financing Sources Transfers in	 3,761,577		3,761,577		3,694,754		(66,823)
Net Changes in Fund Balance	-		-		831,550		831,550
Fund Balance, Beginning of Year	 4,419,277		4,419,277		4,419,277		
Fund Balance, End of Year	\$ 4,419,277	\$	4,419,277	\$	5,250,827	\$	831,550

### Galveston County Health District Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual, Galveston Area Ambulance Authority Year Ended September 30, 2017

	Budgeted	l Amo	unts		Fin	iance With al Budget Positive	
	Original		Final	Actual	(Negative)		
Revenues							
Program services	\$ 4,983,909	\$	4,983,909	\$ 5,932,680	\$	948,771	
Intergovernmental:							
Local	1,534,442		1,534,442	628,709		(905,733)	
Investment earnings	 15,250		15,250	 20,897		5,647	
Total revenues	 6,533,601		6,533,601	 6,582,286		48,685	
Expenditures							
Ambulance services	5,772,922		5,772,922	5,442,151		330,771	
Debt service:							
Principal retirement	34,425		34,425	33,171		1,254	
Interest and fiscal charges	1,254		1,254	2,782		(1,528)	
Capital outlay	 725,000		725,000	 673,599		51,401	
Total expenditures	 6,533,601		6,533,601	 6,151,703		381,898	
Net Changes in Fund Balance	-		-	430,583		430,583	
Fund Balance, Beginning of Year	 4,545,910		4,545,910	 4,545,910			
Fund Balance, End of Year	\$ 4,545,910	\$	4,545,910	\$ 4,976,493	\$	430,583	

### Galveston County Health District Notes to Required Supplementary Information Year Ended September 30, 2017

#### Budgets and Budgetary Accounting

An annual operating budget is prepared for all of the District's funds. The District prepares its annual budget on a basis consistent with GAAP. The legal level of compliance is at the fund level.

### **Galveston County Health District** Texas County and District Retirement System - Schedule of

## Changes in Net Pension Liability (Assets) and Related Ratios Last Three Years Ending September 30,

	2016	2015	2014
Total Pension Liability			
Service cost	\$ 1,347,810	\$ 1,150,880	\$ 1,242,706
Interest	794,836	698,684	636,959
Effect of plan changes	-	(208,950)	-
Effect of assumption changes or inputs	-	122,207	-
Effect of economic/demographic gains	(57,384)	(364,240)	(570,617)
Benefit payments/refunds of contributions	 (403,513)	 (299,711)	 (613,133)
Net Change in Total Pension Liability	1,681,749	1,098,870	695,915
Total Pension Liability – Beginning	9,349,824	8,250,954	7,555,039
Total Pension Liability – Ending (a)	 11,031,573	 9,349,824	 8,250,954
Plan Fiduciary Net Position			
Contributions, employer	428,694	474,220	498,239
Contributions, employee	914,897	873,563	836,373
Investment income, net of expenses	819,567	(101,429)	575,465
Benefit payments/refunds of contributions	(403,513)	(299,711)	(613,133)
Administrative expense	(8,912)	(7,621)	(7,265)
Other	 159,256	 15,421	 (8,021)
Net Change in Plan Fiduciary Net Position	1,909,989	954,443	1,281,658
Plan Fiduciary Net Position – Beginning	10,971,594	10,017,151	8,735,493
Plan Fiduciary Net Position – Ending (b)	 12,881,583	 10,971,594	 10,017,151
District's Net Pension Asset – Ending (a) - (b)	\$ (1,850,010)	\$ (1,621,770)	\$ (1,766,197)
Plan fiduciary net position as a percentage of total pension liability (asset)	116.8%	117.3%	121.4%
Covered payroll	\$ 13,069,941	\$ 12,479,471	\$ 11,948,185
Net pension asset as a percentage of covered payroll	-14.2%	-13.0%	-14.8%

This schedule is presented to illustrate the requirement to show information for 10 years. However, recalculations of prior years are not required, and if prior years are not reported in accordance with the standards of GASB 67/68, they should not be shown here. Therefore, we have shown only years for which the new GASB statements have been implemented.

### Texas County and District Retirement System -Schedule of Employer Contributions Last Ten Years Ending September 30,

	2017			2016	2015
Actuarially determined contribution	\$	354,346	\$	441,853	\$ 478,634
Actual employer contribution		354,346		441,853	 478,634
Contribution deficiency	\$	0	\$	0	\$ 0
Covered payroll		13,770,402		13,118,255	12,337,624
Contributions as a percentage of covered payroll		2.6%		3.4%	3.9%

## Galveston County Health District Notes to the Schedule of Contributions September 30, 2017

Valuation Date	Actuarially determined contributions rates are calculated as of December 31, two years prior to the end of the fiscal year in which the contributions are reported.
Methods and Assumptions Used to Determine Contribution Rates:	
Actuarial Cost Method	Entry Age
Amortization Method	Level percentage of payroll, closed
Remaining Amortization Period	0.0 years (based on contribution rate calculated in $12/31/2016$ valuation)
Asset Valuation Method	Five years smoothed market
Inflation	3%
Salary Increases	Varies by age and service. 4.9 percent average over career including inflation. (3.50 percent to 8.93 percent including inflation in previous valuation)
Investment Rate of Return	8%, net of investment expenses, including inflation.
Retirement Age	Members who are eligible for service retirement are assumed to commence receiving benefit payments based on age. The average age at service retirement for recent retirees is 61.
Mortality	In the 2015 actuarial valuation, assumed life expectancies were adjusted as a result of adopting a new projection scale (110% of the MP-2014 Ultimate Scale) for 2014 and later. Previously Scale AA had been used. The base table is the RP-2000 table projected with Scale AA to 2014.
Changes in Plan Provisions Reflected in the Schedule	No changes in plan provisions are reflected in the Schedule of Employer Contributions.

Other Supplementary Information

### Schedule of Revenues – Budget and Actual, General Fund

Year Ended September 30, 2017

#### With Comparative Actual Amounts for the Year Ended September 30, 2016

	2017									
		Budgeted Amounts					Fina	ance With al Budget Positive		2016
		Original		Final		Actual	(N	egative)		Actual
Revenues										
Program services:										
Public health	\$	1,581,083	\$	1,581,083	\$	1,670,420	\$	89,337	\$	1,669,647
Public health, reimbursable		61,304		61,303		40,158		(21,145)		52,724
Animal services		523,953		523,953		579,811		55,858		521,962
Pollution control		133,066		133,066		143,778		10,712		126,245
		2,299,406		2,299,405		2,434,167		134,762		2,370,578
Intergovernmental:										
Federal/state:										
Public health, reimbursable		2,707,874		2,707,874		3,140,271		432,397		2,761,234
Pollution control		465,290		465,290		422,893		(42,397)		452,235
		3,173,164		3,173,164		3,563,164		390,000		3,213,469
Local - Galveston County		7,085,904		7,085,904		7,081,813		(4,091)		7,305,075
Investment earnings		15,000		15,000		15,981		981		14,558
Total revenues	\$	12,573,474	\$	12,573,473	\$	13,095,125	\$	521,652	\$	12,903,680

### Schedule of Expenditures – Budget and Actual, General Fund

Year Ended September 30, 2017

#### With Comparative Actual Amounts for the Year Ended September 30, 2016

		2017						
	Budgetec	I Amounts		Variance With Final Budget Positive	2016			
	Original	Final	Actual	(Negative)	Actual			
Expenditures								
Public health:								
Personnel services	\$ 2,396,458	\$ 2,396,458	\$ 2,413,590	\$ (17,132)	\$ 2,250,377			
Supplies	206,884	206,884	109,974	96,910	165,494			
Contractual services	42,170	42,170	34,631	7,539	37,860			
Other	953,098	953,098	802,375	150,723	795,931			
	3,598,610	3,598,610	3,360,570	238,040	3,249,662			
Public health, reimbursable:								
Personnel services	2,126,551	2,126,551	2,103,428	23,123	2,034,490			
Supplies	65,577	65,577	173,929	(108,352)	93,072			
Contractual services	232,882	232,882	340,181	(107,299)	333,334			
Other	402,973	402,973	654,808	(251,835)	429,759			
	2,827,983	2,827,983	3,272,346	(444,363)	2,890,655			
Animal services:								
Personnel services	781,630	781,630	735,839	45,791	732,957			
Supplies	124,350	124,350	138,256	(13,906)	147,678			
Contractual services	94,500	94,500	70,876	23,624	62,101			
Other	254,161	254,161	260,038	(5,877)	267,190			
	1,254,641	1,254,641	1,205,009	49,632	1,209,926			
Pollution control:								
Personnel services	710,108	710,108	655,261	54,847	684,878			
Supplies	10,406	10,406	6,751	3,655	11,337			
Contractual services	49,880	49,880	57,125	(7,245)	48,899			
Other	137,307	137,307	125,941	11,366	120,579			
Capital outlay	95,695	95,695	155,481	(59,786)				
	1,003,396	1,003,396	1,000,559	2,837	865,693			
Patient services (indigent care):								
Personnel services	154,743	154,743	137,125	17,618	138,840			
Supplies	6,846	6,846	3,554	3,292	5,665			
Contractual services	6,500	6,500	6,440	60	5,941			
Other	26,000	26,000	27,782	(1,782)	27,684			
	194,089	194,089	174,901	19,188	178,130			
Total expenditures	\$ 8,878,719	\$ 8,878,719	\$ 9,013,385	\$ (134,666)	\$ 8,394,066			

### Schedule of Revenues – Budget and Actual, GAAP Basis to Financial Status Report Basis Comparison Coastal Health & Wellness Fund Year Ended September 30, 2017

	GAAP Basis	 nated ervices	Balance Per Financial Status Report			
Revenues						
Program services	\$ 3,636,127	\$ -	\$	3,636,127		
Intergovernmental:						
Federal/State	3,023,474	-		3,023,474		
Local	38,296	(6,306)		31,990		
Investment earnings	 23,762	 		23,762		
Total revenues	 6,721,659	 (6,306)		6,715,353		
Expenditures						
Patient services:				-		
Personnel services	6,357,658	-		6,357,658		
Supplies	1,248,691	-		1,248,691		
Contracted services	742,330	-		742,330		
Other	 1,236,184	 (6,306)		1,242,490		
Total expenditures	 9,584,863	 (6,306)		9,591,169		
Deficiency of Revenues Over Expenditures	(2,863,204)	-		(2,875,816)		
Other Financing Sources Transfers in	 3,694,754	 		3,694,754		
Net Changes in Fund Balance	831,550	-		818,938		
Fund Balance, Beginning of Year	 4,419,277	 		4,419,277		
Fund Balance, End of Year	\$ 5,250,827	\$ 0	\$	5,238,215		